



به نام خدای بخشنانده مهربان

*In the name of Allah, the Beneficent, the Merciful.*

**Health Policy**  
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**The impact of new public management on efficiency: An  
analysis of Madrid's hospitals**

**Impact Factor:  
1.097**



**5-Year  
Impact  
Factor: 2.070**

# Introduction

- NPM:1980
- This paper focuses on the reform of hospitals belonging to the Madrid Regional Health Service(SERMAS)
- implemented the use of new hospital management formulas, through the implementation of purchaser/provider split, use of PPPs, contracting out and the introduction of competition between hospitals.

# Introduction

NPM techniques would increase efficiency in the health care sector, by introducing criteria from private sector management into traditional methods of public administration.

# **New hospital management models**

2 maine action:

1. introduction of market-driven mechanisms  
through the separation of purchaser and provider
2. contracting out some or all hospital services.

# New hospital management models

**Table 1**

Main characteristics of SERMAS hospitals.

| Type of model                    | Name                                                            | Service delivery   | Legal subjection | Staff management    |
|----------------------------------|-----------------------------------------------------------------|--------------------|------------------|---------------------|
| Administrative direct management | Clinic unit with no legal status (traditional managed hospital) | Public (direct)    | Public law       | Statutory regime    |
| New management model             | Public enterprise                                               | Public (direct)    | Private law      | Labor legislation** |
| New management model             | Foundation                                                      | Public (direct)    | Private law      | Labor legislation   |
| New management model             | Contracting                                                     | Private (indirect) | Private law      | Labor legislation   |
| New management model             | PFI                                                             | Mixed* (indirect)  | Private law      | Labor legislation   |
| New management model             | "Alzira" model                                                  | Private (indirect) | Private law      | Labor legislation   |

# STROBE Statement—Checklist

## 1. Title and abstract

- ☒ indicate the study's design with a commonly used term in the title or the abstract
- ☒ Provide in the abstract an informative and balanced summary of what was done and what was found

## 2.Introduction

### Background

 **Explain the scientific background and rationale for the investigation being report**

- ✓ Explain about the NPM background
- ✓ What is already known about the topic
- ✓ What this paper adds

## 2.Introduction

### Background

And that:

this is the first study to analyze efficiency differences between traditionally managed hospitals and those ones operating under new management formulas in Madrid.

## 2.Introduction

### Objectives

✓ State specific objectives, including any prespecified hypotheses

- The central aim of this paper is **to evaluate** whether the **NPM reforms implemented** in the SERMAS hospitals' network are indeed **associated with efficiency gains**.
- comparative analysis between ADM and NMM in 2009
- assess the relative hospitals' efficiency by DEA and DEA-bootstrap  
approache

### 3.Methods study design

- ☑ Present key elements of study design early in the paper

### 3.Methods

#### Setting

✓ Describe the setting, locations, and relevant dates, including periods of recruitment, exposure, follow-up, and data collection

**Data and location :** obtained from the Spanish Hospital Survey for the year 2009, and data provided by the Ministry of Health of the Community of Madrid.

# 3.Methods

## Participants

☑ Give the eligibility criteria, and the sources and methods of selection of participants

- In 2009, there were 33 hospitals belonging to the SERMAS.
- excluded psychiatric, children, geriatrics and long stay hospitals, in order to work with a relatively homogeneous sample, which is crucial in a DEA.
- Final 25 hospital: 11 NMM nad 14 ADM

### 3.Methods

Variables, Data sources/measurement and Quantitative variables

**☑ Clearly define all outcomes, exposures, predictors, potential confounders, and effect modifiers. Give diagnostic criteria, if applicable**

Input:beds,Doctors,Nurses

Output:Discharges,outpatient

Undesirable outputs: Mortality Rate, Readmission rate

# 3.Methods

Statistical methods, measurement

## **DEA Model:**

- 1. Orientation: input orientation**
- 2. returns to scale assumption:variable returns to scale (VRS).**
- 3. lackof statistical basis: employ the DEA homogeneous bootstrap methods described in Simar and Wilson.**

# 3.Methods

## Statistical methods

A non-parametric Mann–Whitney U test and an analysis of bootstrapped average efficiency confidence intervals computed on the previous stage.

# 3.Methods

**Table 2**

Different DEA models.

|                            | Model 1 | Model 2 | Model 3 | Model 4 | Model 5 | Model 6 | Model 7 |
|----------------------------|---------|---------|---------|---------|---------|---------|---------|
| <i>Inputs</i>              |         |         |         |         |         |         |         |
| Beds                       | x       | x       | x       | x       | x       | x       | x       |
| Doctors                    | x       | x       | x       | x       | x       | x       | x       |
| Nursing                    | x       | x       | x       | x       | x       | x       | x       |
| <i>Outputs</i>             |         |         |         |         |         |         |         |
| Discharges                 | x       | x       | x       | x       | x       | x       | x       |
| Outpatients                | x       | x       | x       | x       | x       | x       | x       |
| <i>Undesirable outputs</i> |         |         |         |         |         |         |         |
| Mortality rate             |         | x       | x       |         |         | x       | x       |
| Readmission rate           |         |         |         | x       | x       | x       | x       |

Notes: Model 1 ignores undesirable outputs. Models 2, 4 and 6 treat undesirable outputs as normal inputs. Models 3, 5 and 7 use a linear transformation to deal with undesirable outputs.

## 4.Results

DEA efficiency scores.

| DMU   | Model 1   |                | Model 2   |                | Model 3   |                | Model 4   |                | Model 5   |                | Model 6   |                | Model 7   |                |
|-------|-----------|----------------|-----------|----------------|-----------|----------------|-----------|----------------|-----------|----------------|-----------|----------------|-----------|----------------|
|       | $\beta_i$ | bias $\beta_i$ | $\beta_i$ | bias $\beta_i$ | $\beta_i$ | bias $\beta_i$ | $\beta_i$ | bias $\beta_i$ | $\beta_i$ | bias $\beta_i$ | $\beta_i$ | bias $\beta_i$ | $\beta_i$ | bias $\beta_i$ |
| 1(a)  | 0.8657    | 0.7940         | 0.8657    | 0.8084         | 0.8657    | 0.8037         | 0.8657    | 0.8022         | 0.8657    | 0.7983         | 0.8657    | 0.8114         | 0.8657    | 0.8043         |
| 2(a)  | 0.7711    | 0.7027         | 0.8599    | 0.8011         | 0.7893    | 0.7183         | 0.7849    | 0.7150         | 0.7711    | 0.7049         | 0.8599    | 0.8022         | 0.7893    | 0.7190         |
| 3(a)  | 1.0000    | 0.8950         | 1.0000    | 0.9143         | 1.0000    | 0.9046         | 1.0000    | 0.9051         | 1.0000    | 0.8993         | 1.0000    | 0.9166         | 1.0000    | 0.9061         |
| 4(a)  | 0.7576    | 0.6949         | 0.7648    | 0.7049         | 0.7576    | 0.6998         | 0.7620    | 0.7014         | 0.7576    | 0.6990         | 0.7656    | 0.7067         | 0.7576    | 0.6994         |
| 5(a)  | 1.0000    | 0.9246         | 1.0000    | 0.9340         | 1.0000    | 0.9282         | 1.0000    | 0.9287         | 1.0000    | 0.9100         | 1.0000    | 0.9344         | 1.0000    | 0.9143         |
| 6(b)  | 1.0000    | 0.8951         | 1.0000    | 0.9142         | 1.0000    | 0.9058         | 1.0000    | 0.9038         | 1.0000    | 0.9002         | 1.0000    | 0.9168         | 1.0000    | 0.9061         |
| 7(a)  | 0.9479    | 0.9131         | 0.9500    | 0.9080         | 0.9498    | 0.9018         | 0.9479    | 0.9110         | 0.9479    | 0.9131         | 0.9500    | 0.9072         | 0.9498    | 0.9020         |
| 8(c)  | 0.9081    | 0.8504         | 0.9088    | 0.8608         | 0.9085    | 0.8571         | 0.9118    | 0.8582         | 0.9081    | 0.8516         | 0.9119    | 0.8648         | 0.9085    | 0.8556         |
| 9(a)  | 0.8269    | 0.7812         | 0.8280    | 0.7890         | 0.8271    | 0.7849         | 0.8296    | 0.7831         | 0.8269    | 0.7831         | 0.8296    | 0.7866         | 0.8271    | 0.7844         |
| 10(a) | 0.8353    | 0.7720         | 0.8361    | 0.7845         | 0.8353    | 0.7783         | 0.8841    | 0.8191         | 0.8488    | 0.7810         | 0.8841    | 0.8271         | 0.8488    | 0.7855         |
| 11(d) | 1.0000    | 0.9135         | 1.0000    | 0.9270         | 1.0000    | 0.9192         | 1.0000    | 0.9205         | 1.0000    | 0.9175         | 1.0000    | 0.9287         | 1.0000    | 0.9200         |
| 12(a) | 0.7232    | 0.6871         | 0.7628    | 0.7109         | 0.7259    | 0.6774         | 0.7316    | 0.6911         | 0.7232    | 0.6864         | 0.7646    | 0.7130         | 0.7259    | 0.6771         |
| 13(a) | 0.8543    | 0.7860         | 0.8804    | 0.8253         | 0.8648    | 0.8006         | 0.8543    | 0.7880         | 0.8543    | 0.7872         | 0.8804    | 0.8256         | 0.8648    | 0.8005         |
| 14(e) | 0.8942    | 0.8507         | 0.9091    | 0.8633         | 0.9060    | 0.8568         | 0.8964    | 0.8510         | 0.8942    | 0.8505         | 0.9130    | 0.8684         | 0.9060    | 0.8563         |
| 15(c) | 0.7612    | 0.6907         | 0.8063    | 0.7435         | 0.7836    | 0.7190         | 0.7937    | 0.7219         | 0.7710    | 0.7001         | 0.8063    | 0.7442         | 0.7836    | 0.7176         |
| 16(c) | 0.9420    | 0.8906         | 1.0000    | 0.9446         | 1.0000    | 0.9246         | 0.9555    | 0.9097         | 0.9458    | 0.8942         | 1.0000    | 0.9450         | 1.0000    | 0.9246         |
| 17(c) | 0.9912    | 0.9547         | 1.0000    | 0.9304         | 1.0000    | 0.9207         | 0.9912    | 0.9530         | 0.9912    | 0.9537         | 1.0000    | 0.9318         | 1.0000    | 0.9206         |
| 18(c) | 0.8974    | 0.8398         | 0.9545    | 0.9075         | 0.9456    | 0.8907         | 0.8991    | 0.8427         | 0.8974    | 0.8397         | 0.9545    | 0.9086         | 0.9456    | 0.8911         |
| 19(a) | 0.8763    | 0.8180         | 1.0000    | 0.9382         | 1.0000    | 0.9285         | 1.0000    | 0.9117         | 1.0000    | 0.8992         | 1.0000    | 0.9216         | 1.0000    | 0.9050         |
| 20(a) | 0.9196    | 0.8490         | 1.0000    | 0.9457         | 1.0000    | 0.9370         | 1.0000    | 0.9282         | 1.0000    | 0.9187         | 1.0000    | 0.9359         | 1.0000    | 0.9244         |
| 21(c) | 0.9017    | 0.8353         | 0.9683    | 0.9226         | 0.9623    | 0.9078         | 0.9291    | 0.8768         | 0.9138    | 0.8542         | 0.9683    | 0.9245         | 0.9623    | 0.9080         |
| 22(f) | 1.0000    | 0.8951         | 1.0000    | 0.9147         | 1.0000    | 0.9054         | 1.0000    | 0.9062         | 1.0000    | 0.9002         | 1.0000    | 0.9162         | 1.0000    | 0.9047         |
| 23(a) | 1.0000    | 0.9117         | 1.0000    | 0.9145         | 1.0000    | 0.9046         | 1.0000    | 0.9040         | 1.0000    | 0.8986         | 1.0000    | 0.9180         | 1.0000    | 0.9052         |
| 24(c) | 0.8978    | 0.8246         | 0.9396    | 0.8856         | 0.9251    | 0.8623         | 0.9099    | 0.8461         | 0.8978    | 0.8288         | 0.9396    | 0.8878         | 0.9251    | 0.8625         |
| 25(a) | 1.0000    | 0.8950         | 1.0000    | 0.9157         | 1.0000    | 0.9045         | 1.0000    | 0.9047         | 1.0000    | 0.8997         | 1.0000    | 0.9167         | 1.0000    | 0.9044         |

Notes: (a) ADM model; (b) contracted private hospital; (c) PFI model; (d) foundation; (e) public enterprise; (f) PPP – “Alzira” model.

**Table 4**  
 Average bootstrap-DEA confidence intervals and Mann–Whitney tests.

|         |     | Mean score | 95% bootstrapped C.I. |           | <i>U</i> test <sup>a</sup> |
|---------|-----|------------|-----------------------|-----------|----------------------------|
| Model 1 | ADM | 0.8160214  | 0.7671357             | 0.8804786 | −1.314 (0.189)             |
|         | NMM | 0.8582273  | 0.8052545             | 0.9227273 |                            |
| Model 2 | ADM | 0.8496071  | 0.7948                | 0.9077714 | −0.931 (0.352)             |
|         | NMM | 0.8922     | 0.8340818             | 0.9503182 |                            |
| Model 3 | ADM | 0.8337286  | 0.7776071             | 0.8978286 | −0.1095 (0.273)            |
|         | NMM | 0.8790364  | 0.8162364             | 0.9448182 |                            |
| Model 4 | ADM | 0.8352357  | 0.7804571             | 0.9010429 | −0.766 (0.443)             |
|         | NMM | 0.8718091  | 0.8169818             | 0.9317273 |                            |
| Model 5 | ADM | 0.8270357  | 0.7683286             | 0.8962429 | −0.876 (0.381)             |
|         | NMM | 0.8627909  | 0.8078909             | 0.9254364 |                            |
| Model 6 | ADM | 0.8516429  | 0.7957929             | 0.9115143 | −1.204 (0.228)             |
|         | NMM | 0.8942545  | 0.8363182             | 0.9509727 |                            |
| Model 7 | ADM | 0.8308286  | 0.7696429             | 0.8988143 | −1.396 (0.163)             |
|         | NMM | 0.8788273  | 0.8165364             | 0.9449091 |                            |

<sup>a</sup> Z values for Mann–Whitney test. Test significance in parenthesis.

## **4.Results**

**Descriptive Data/outcome data/main result**

- ☒ **Report numbers of outcome events or summary measures**
- ☒ **Report other analyses**

## **5.Discussion**

### **Key result/limitation/Interpretation/Generalisability**

- ☒ **Summaries key results with reference to study objectives**
- ☒ **Discuss limitations of the study**
- ☒ **Give a cautious overall interpretation of results considering objectives, limitations, multiplicity of analyses, results from similar studies, and other relevant evidence**

## 5.Discussion

### Key result/limitation/Interpretation/Generalisability

- ☑ Discuss the generalize ability (external validity) of the study results
- ☑ Give the source of funding and the role of the funders for the present study and, I applicable, for the original study on which the present article is based

**THANK YOU**